



STATE OF ARIZONA

JANICE K. BREWER
GOVERNOR

EXECUTIVE OFFICE

April 29, 2011

The Honorable Ken Bennett
Secretary of State
1700 W. Washington
Phoenix, Arizona 85007

RE: Senate Bill 1316 (PSPRS; trustees; employment agreements)

Dear Secretary Bennett:

Today I vetoed Senate Bill 1316 because it would weaken statutory prohibitions against the State of Arizona doing business with companies with scrutinized business operations in Sudan or Iran.

Arizona statute provides that contracts entered into by the State of Arizona or its political subdivision for the "procurement of goods or services" require the contractor to certify that it does not have scrutinized business operations in Iran or Sudan (A.R.S. §§ 35-391.06 & 35-393.06). Senate Bill 1316 effectively exempts certain investment activities by the Public Safety Personnel Retirement System Board from these prohibitions by providing that "loans, guarantees, investment management agreements, and investment contracts entered into by the board do involve the procurement . . . of goods . . . or services but are instead contracts memorializing obligations or interest in securities." (Page 9, lines 16-19)

I do not support weakening the prohibition against the State of Arizona doing business with companies with scrutinized business operations in Sudan or Iran. I have spoken with the bill sponsor and this was not his intention, nor do I believe it was the intention of the Senate or the House of Representatives based on my review of the record.

Sincerely,

Janice K. Brewer
Governor

cc: The Honorable Russell Pearce
The Honorable Andy Tobin
The Honorable Steve Yarbrough
Senate Secretary
Chief Clerk of the House of Representatives
Arizona News Service

Senate Engrossed

State of Arizona
Senate
Fiftieth Legislature
First Regular Session
2011

SENATE BILL 1316

AN ACT

AMENDING SECTION 38-848, ARIZONA REVISED STATUTES; RELATING TO THE PUBLIC SAFETY PERSONNEL RETIREMENT SYSTEM.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Section 38-848, Arizona Revised Statutes, is amended to
3 read:

4 38-848. Board of trustees; powers and duties; independent trust
5 fund; administrator; agents and employees

6 A. The board of trustees shall consist of seven members and shall have
7 the rights, powers and duties that are set forth in this section. The term
8 of office of members shall be five years to expire on the third Monday in
9 January of the appropriate year. Members are eligible to receive
10 compensation in an amount of fifty dollars a day, but not to exceed one
11 thousand dollars in any one fiscal year, and are eligible for reimbursement
12 of expenses pursuant to chapter 4, article 2 of this title. The board
13 consists of the following members appointed by the governor pursuant to
14 section 38-211:

15 1. Two elected members from a local board to represent the employees.

16 2. One member to represent this state as an employer of public safety
17 personnel. This member shall have the qualifications prescribed in
18 subsection R of this section.

19 3. One member to represent the cities as employers of public safety
20 personnel.

21 4. An elected county or state official or a judge of the superior
22 court, court of appeals or supreme court.

23 5. Two public members. These members shall have the qualifications
24 prescribed in subsection R of this section.

25 B. All monies in the fund shall be deposited and held in a public
26 safety personnel retirement system depository. Monies in the fund shall be
27 disbursed from the depository separate and apart from all monies or funds of
28 this state and the agencies, instrumentalities and subdivisions of this
29 state, except that the board may commingle the assets of the fund and the
30 assets of all other plans entrusted to its management in one or more group
31 trusts, subject to the crediting of receipts and earnings and charging of
32 payments to the appropriate employer, system or plan. The monies shall be
33 secured by the depository in which they are deposited and held to the same
34 extent and in the same manner as required by the general depository law of
35 this state. For purposes of making the decision to invest in securities
36 owned by the fund or any plan administered by the board, the fund and assets
37 of the plans are subject to the sole management of the board for the purpose
38 of this article except that, on the board's election to invest in a
39 particular security or make a particular investment, the assets comprising
40 the security or investment may be chosen and managed by third parties
41 approved by the board. The board may invest in portfolios of securities
42 chosen and managed by a third party. The board's decision to invest in
43 securities such as mutual funds, commingled investment funds, exchange traded
44 funds, private equity or venture capital limited partnerships, real estate
45 limited partnerships or limited liability companies and real estate

1 investment trusts whose assets are chosen and managed by third parties does
2 not constitute an improper delegation of the board's investment authority.

3 C. All contributions under this system and other retirement plans that
4 the board administers shall be forwarded to the board and shall be held,
5 invested and reinvested by the board as provided in this article. All
6 property and monies of the fund and other retirement plans that the board
7 administers, including income from investments and from all other sources,
8 shall be retained for the exclusive benefit of members, as provided in the
9 system and other retirement plans that the board administers, and shall be
10 used to pay benefits to members or their beneficiaries or to pay expenses of
11 operation and administration of the system and fund and other retirement
12 plans that the board administers.

13 D. The board shall have the full power in its sole discretion to
14 invest and reinvest, alter and change the monies accumulated under the system
15 and other retirement plans that the board administers as provided in this
16 article. In addition to its power to make investments managed by others, the
17 board may delegate the authority the board deems necessary and prudent to
18 investment management pursuant to section 38-848.03, as well as to the
19 administrator, employed by the board pursuant to subsection K, paragraph 6 of
20 this section, and any assistant administrators to invest the monies of the
21 system and other retirement plans that the board administers if the
22 administrator, investment management and any assistant administrators follow
23 the investment policies that are promulgated ADOPTED by the board. The board
24 may commingle securities and monies of the fund, the elected officials'
25 retirement plan, the corrections officer retirement plan and other plans or
26 monies entrusted to its care, subject to the crediting of receipts and
27 earnings and charging of payments to the account of the appropriate employer,
28 system or plan. In making every investment, the board shall exercise the
29 judgment and care under the circumstances then prevailing which THAT persons
30 of ordinary prudence, discretion and intelligence exercise in the management
31 of their own affairs, not in regard to speculation but in regard to the
32 permanent disposition of their funds, considering the probable income from
33 their funds as well as the probable safety of their capital, provided:

34 1. That not more than eighty per cent of the combined assets of the
35 system or other plans that the board manages shall be invested at any given
36 time in corporate stocks, based on cost value of such stocks irrespective of
37 capital appreciation.

38 2. That no more than five per cent of the combined assets of the
39 system or other plans that the board manages shall be invested in corporate
40 stock issued by any one corporation, other than corporate stock issued by
41 corporations chartered by the United States government or corporate stock
42 issued by a bank or insurance company.

1 3. That not more than five per cent of the voting stock of any one
2 corporation shall be owned by the system and other plans that the board
3 administers, except that this limitation does not apply to membership
4 interests in limited liability companies.

5 4. That corporate stocks and exchange traded funds eligible for
6 purchase shall be restricted to stocks and exchange traded funds that, except
7 for bank stocks, insurance stocks and membership interests in limited
8 liability companies, are either:

9 (a) Listed or approved on issuance for listing on an exchange
10 registered under the securities exchange act of 1934, as amended (15 United
11 States Code sections 78a through 7811).

12 (b) Designated or approved on notice of issuance for designation on
13 the national market system of a national securities association registered
14 under the securities exchange act of 1934, as amended (15 United States Code
15 sections 78a through 7811).

16 (c) Listed or approved on issuance for listing on an exchange
17 registered under the laws of this state or any other state.

18 (d) Listed or approved on issuance for listing on an exchange of a
19 foreign country with which the United States is maintaining diplomatic
20 relations at the time of purchase, except that no more than twenty per cent
21 of the combined assets of the system and other plans that the board manages
22 shall be invested in foreign securities, based on the cost value of the
23 stocks irrespective of capital appreciation.

24 (e) An exchange traded fund that is recommended by the chief
25 investment officer of the system, that is registered under the investment
26 company act of 1940 (15 United States Code sections 80a-1 through 80a-64) and
27 that is both traded on a public exchange and based on a publicly recognized
28 index.

29 E. Notwithstanding any other law, the board shall not be required to
30 invest in any type of investment that is dictated or required by any entity
31 of the federal government and that is intended to fund economic development
32 projects, public works or social programs, but may consider such economically
33 targeted investments pursuant to its fiduciary responsibility. The board, on
34 behalf of the system and all other plans or trusts the ~~fund manager~~ BOARD
35 administers, may invest in, lend monies to or guarantee the repayment of
36 monies by a limited liability company, limited partnership, joint venture,
37 partnership, limited liability partnership or trust in which the system and
38 plans or trusts have a financial interest, whether the entity is closely held
39 or publicly traded and that, in turn, may be engaged in any lawful activity,
40 including venture capital, private equity, the ownership, development,
41 management, improvement or operation of real property and any improvements or
42 businesses on real property or the lending of monies.

43 F. Conference call meetings of the board that are held for investment
44 purposes only are not subject to chapter 3, article 3.1 of this title, except
45 that the board shall maintain minutes of these conference call meetings and

1 make them available for public inspection within twenty-four hours after the
2 meeting. The board shall review the minutes of each conference call meeting
3 and shall ratify all legal actions taken during each conference call meeting
4 at the next scheduled meeting of the board.

5 G. The board shall not be held liable for the exercise of more than
6 ordinary care and prudence in the selection of investments and performance of
7 its duties under the system and shall not be limited to so-called "legal
8 investments for trustees", but all monies of the system and other plans that
9 the board administers shall be invested subject to all of the conditions,
10 limitations and restrictions imposed by law.

11 H. Except as provided in subsection D of this section, the board may:

12 1. Invest and reinvest the principal and income of all assets that the
13 board manages without distinction between principal and income.

14 2. Sell, exchange, convey, transfer or otherwise dispose of any
15 investments made on behalf of the system or other plans the board administers
16 in the name of the system or plans by private contract or at public auction.

17 3. Also:

18 (a) Vote on any stocks, bonds or other securities.

19 (b) Give general or special proxies or powers of attorney with or
20 without power of substitution.

21 (c) Exercise any conversion privileges, subscription rights or other
22 options and make any payments incidental to the exercise of the conversion
23 privileges, subscription rights or other options.

24 (d) Consent to or otherwise participate in corporate reorganizations
25 or other changes affecting corporate securities, delegate discretionary
26 powers and pay any assessments or charges in connection therewith.

27 (e) Generally exercise any of the powers of an owner with respect to
28 stocks, bonds, securities or other investments held in or owned by the system
29 or other plans whose assets the board administers.

30 4. Make, execute, acknowledge and deliver any other instruments that
31 may be necessary or appropriate to carry out the powers granted in this
32 section.

33 5. Register any investment held by the system or other plans whose
34 assets the board administers in the name of the system or plan or in the name
35 of a nominee or trust.

36 6. At the expense of the system or other plans that the board
37 administers, enter into an agreement with any bank or banks for the
38 safekeeping and handling of securities and other investments coming into the
39 possession of the board. The agreement shall be entered into under terms and
40 conditions that secure the proper safeguarding, inventory, withdrawal and
41 handling of the securities and other investments. No access to and no
42 deposit or withdrawal of the securities from any place of deposit selected by
43 the board shall be permitted or made except as the terms of the agreement may
44 provide.

1 7. Appear before local boards and the courts of this state and
2 political subdivisions of this state through counsel or appointed
3 representative to protect the fund or the assets of other plans that the
4 board administers. The board is not responsible for the actions or omissions
5 of the local boards under this system but may seek review or rehearing of
6 actions or omissions of local boards. The board does not have a duty to
7 review actions of the local boards but may do so in its discretion in order
8 to protect the fund. No limitations period precludes the ~~fund-manager~~ BOARD
9 or administrator from contesting, or requires the ~~fund-manager~~ BOARD or
10 administrator to implement or comply with, a local board decision that
11 violates the internal revenue code or that threatens to impair the tax
12 qualified status of the system or any plan administered by the ~~fund-manager~~
13 BOARD or administrator.

14 8. Empower the fund administrator to take actions on behalf of the
15 board that are necessary for the protection and administration of the fund or
16 the assets of other plans that the board administers pursuant to the
17 guidelines of the board.

18 9. Do all acts, whether or not expressly authorized, that may be
19 deemed necessary or proper for the protection of the investments held in the
20 fund or owned by other plans or trusts that the board administers.

21 10. Settle threatened or actual litigation against any system or plan
22 that the ~~fund-manager~~ BOARD administers.

23 I. Investment expenses and operation and administrative expenses of
24 the board shall be accounted for separately and allocated against investment
25 income.

26 J. The board, as soon as possible within a period of six months
27 following the close of any fiscal year, shall transmit to the governor and
28 the legislature a comprehensive annual financial report on the operation of
29 the system and other plans that the board administers containing, among other
30 things:

- 31 1. A balance sheet.
- 32 2. A statement of income and expenditures for the year.
- 33 3. A report on an actuarial valuation of its assets and liabilities.
- 34 4. A list of investments owned.
- 35 5. The total rate of return, yield on cost, and per cent of cost to
36 market value of the fund and the assets of other plans that the board
37 administers.

38 6. Any other statistical and financial data that may be necessary for
39 the proper understanding of the financial condition of the system and other
40 plans that the board administers and the results of their operations. A
41 synopsis of the annual report shall be published for the information of
42 members of the system, the elected officials' retirement plan or the
43 corrections officer retirement plan.

44 K. The board shall:

- 1 1. Maintain the accounts of the system and other plans that the board
2 administers and issue statements to each employer annually and to each member
3 who may request it.
- 4 2. Report the results of the actuarial valuations to the local boards
5 and employers.
- 6 3. Contract on a fee basis with an independent investment counsel to
7 advise the board in the investment management of the fund and assets of other
8 plans that the board administers and with an independent auditing firm to
9 audit the board's accounting.
- 10 4. Permit the auditor general to make an annual audit and the results
11 shall be transmitted to the governor and the legislature.
- 12 5. Contract on a fee basis with an actuary who shall make actuarial
13 valuations of the system and other plans that the board administers, be the
14 technical adviser of the board on matters regarding the operation of the
15 funds created by the provisions of the system, the elected officials'
16 retirement plan, the corrections officer retirement plan and the fire fighter
17 and peace officer cancer insurance policy program and perform other duties
18 required in connection therewith. The actuary must be a member of a
19 nationally recognized association or society of actuaries.
- 20 6. Employ, as administrator, a person, state department or other body
21 to serve at the pleasure of the board.
- 22 7. Establish procedures and guidelines for contracts with actuaries,
23 auditors, investment counsel and legal counsel and for safeguarding of
24 securities.
 - 25 L. The administrator, under the direction of the board, shall:
 - 26 1. Administer this article.
 - 27 2. Invest the funds of the system and other plans that the board
28 administers as the board deems necessary and prudent as provided in
29 subsections D and H of this section and subject to the investment policies
30 and fund objectives promulgated ADOPTED by the board.
 - 31 3. Establish and maintain an adequate system of accounts and records
32 for the system and other plans that the board administers, which shall be
33 integrated with the accounts, records and procedures of the employers so that
34 the system and other plans that the board administers operates most
35 effectively and at minimum expense and that duplication of records and
36 accounts is avoided.
 - 37 4. In accordance with the board's governance policy and personnel
38 rules and procedures and the budget adopted by the board, hire such employees
39 and services the administrator deems necessary and prescribe their duties,
40 including the hiring of one or more assistant administrators to manage the
41 system's operations, investments and legal affairs.
 - 42 5. Be responsible for income, the collection of the income and the
43 accuracy of all expenditures.
 - 44 6. Recommend to the board annual contracts for the system's actuary,
45 auditor, investment counsel, legal counsel and safeguarding of securities.

1 7. Perform additional duties and powers prescribed by the board and
2 delegated to the administrator.

3 M. The system is an independent trust fund and the board, the
4 administrator, the assistant administrators and all persons employed by them
5 are not under the jurisdiction of the department of administration or any
6 other agency, department or instrumentality of this state or subject to
7 section 38-611 or title 41, chapter 4 or 6. The salaries of the
8 administrator, assistant administrators and other employees of the board are
9 the sole determination of the board. AT THE DISCRETION OF THE BOARD, THE
10 BOARD MAY ENTER INTO EMPLOYMENT AGREEMENTS WITH THE ADMINISTRATOR AND
11 ASSISTANT ADMINISTRATORS. Contracts for goods and services approved by the
12 board are not subject to title 41, chapter 23. As an independent trust fund
13 whose assets are separate and apart from all other funds of this state, the
14 system and the board are not subject to the restrictions prescribed in
15 section 35-154 or article IX, sections 5 and 8, Constitution of Arizona.
16 LOANS, GUARANTEES, INVESTMENT MANAGEMENT AGREEMENTS AND INVESTMENT CONTRACTS
17 THAT ARE ENTERED INTO BY THE BOARD DO NOT INVOLVE THE PROCUREMENT, SUPPLY OR
18 PROVISION OF GOODS, EQUIPMENT, LABOR, MATERIALS OR SERVICES BUT ARE INSTEAD
19 CONTRACTS MEMORIALIZING OBLIGATIONS OR INTERESTS IN SECURITIES.

20 N. The attorney general or an attorney approved by the attorney
21 general and paid by the fund shall be the attorney for the board and shall
22 represent the board in any legal proceeding or forum that the board deems
23 appropriate. The board, administrator, assistant administrators and
24 employees of the board are not personally liable for any acts done in their
25 official capacity in good faith reliance on the written opinions of the
26 board's attorney.

27 O. At least once in each five-year period after the effective date,
28 the actuary shall make an actuarial investigation into the mortality, service
29 and compensation experience of the members and beneficiaries of the system
30 and other plans that the board administers and shall make a special valuation
31 of the assets and liabilities of the monies of the system and plans. Taking
32 into account the results of the investigation and special valuation, the
33 board shall adopt for the system and other plans that the board administers
34 those mortality, service and other tables deemed necessary.

35 P. On the basis of the tables the board adopts, the actuary shall make
36 a valuation of the assets and liabilities of the funds of the system and
37 other plans that the board administers not less frequently than every year.
38 By November 1 of each year the board shall provide a preliminary report and
39 by December 15 of each year provide a final report to the governor, the
40 speaker of the house of representatives and the president of the senate on
41 the contribution rate for the ensuing fiscal year.

42 Q. Neither the board nor any member or employee of the board shall
43 directly or indirectly, for himself or as an agent, in any manner use the
44 monies or deposits of the fund except to make current and necessary payments,
45 nor shall the board or any member or employee become an endorser or surety or

1 in any manner an obligor for monies loaned by or borrowed from the fund or
2 the assets of any other plans that the board administers.

3 R. The members of the board who are appointed pursuant to subsection
4 A, paragraphs 2 and 5 of this section shall have at least ten years'
5 substantial experience as any one or a combination of the following:

6 1. A portfolio manager acting in a fiduciary capacity.

7 2. A securities analyst.

8 3. An employee or principal of a trust institution, investment
9 organization or endowment fund acting either in a management or an investment
10 related capacity.

11 4. A chartered financial analyst in good standing as determined by the
12 association for investment management and research.

13 5. A professor at the university level teaching economics or
14 investment related subjects.

15 6. An economist.

16 7. Any other professional engaged in the field of public or private
17 finances.

18 S. Financial or commercial information that is provided to the board,
19 employees of the board and attorneys of the board in connection with
20 investments in which the board has invested or investments the board has
21 considered for investment is confidential, proprietary and not a public
22 record if the information is information that would customarily not be
23 released to the public by the person or entity from whom the information was
24 obtained.

Passed the House April 18, 20 11,

by the following vote: 57 Ayes,

1 Nays, 2 Not Voting

[Signature]
Speaker of the House

Cheryl Laube
Chief Clerk of the House

Passed the Senate February 28, 20 11,

by the following vote: 27 Ayes,

2 Nays, 1 Not Voting

[Signature]
President of the Senate

Charmine Bellington
Secretary of the Senate

EXECUTIVE DEPARTMENT OF ARIZONA
OFFICE OF GOVERNOR

This Bill was received by the Governor this

19 day of April, 20 11,

at 9:15 o'clock A. M.

[Signature]
Secretary to the Governor

Approved this _____ day of _____,

at **VETO** o'clock _____ M.

Governor of Arizona

S.B. 1316

EXECUTIVE DEPARTMENT OF ARIZONA
OFFICE OF SECRETARY OF STATE

This Bill was received by the Secretary of State

this _____ day of _____, 20 _____,

at _____ o'clock _____ M.

Secretary of State