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ABOUT THIS PUBLICATION

The paper copy of the Administrative Register (A.A.R.) is the official publication for rules and rulemaking activity in the state of Arizona.

Rulemaking is defined in Arizona Revised Statutes known as the Arizona Administrative Procedure Act (APA), A.R.S. Title 41, Chapter 6, Articles 1 through 10.

The Office of the Secretary of State does not interpret or enforce rules published in the Arizona Administrative Register or Code. Questions should be directed to the state agency responsible for the promulgation of the rule as provided in its published filing.

The Register is cited by volume and page number. Volumes are published by calendar year with issues published weekly. Page numbering continues in each weekly issue.

In addition, the Register contains the full text of the Governor’s Executive Orders and Proclamations of general applicability, summaries of Attorney General opinions, notices of rules terminated by the agency, and the Governor’s appointments of state officials and members of state boards and commissions.

ABOUT RULES

Rules can be: made (all new text); amended (rules on file, changing text); repealed (removing text); or renumbered (moving rules to a different Section number). Rules activity published in the Register includes: proposed, final, emergency, expedited, and exempt rules as defined in the APA.

Rulemakings initiated under the APA as effective on and after January 1, 1995, include the full text of the rule in the Register. New rules in this publication (whether proposed or made) are denoted with underlining; repealed text is stricken.

WHERE IS A “CLEAN” COPY OF THE FINAL OR EXEMPT RULE PUBLISHED IN THE REGISTER?

The Arizona Administrative Code (A.A.C) contains the codified text of rules. The A.A.C. contains rules promulgated and filed by state agencies that have been approved by the Attorney General or the Governor’s Regulatory Review Council. The Code also contains rules exempt from the rulemaking process.

The printed Code is the official publication of a rule in the A.A.C., and is prima facie evidence of the making, amendment, or repeal of that rule as provided by A.R.S. § 41-1012. Paper copies of rules are available by full Chapter or by subscription. The Code is posted online for free.

LEGAL CITATIONS AND FILING NUMBERS

On the cover: Each agency is assigned a Chapter in the Arizona Administrative Code under a specific Title. Titles represent broad subject areas. The Title number is listed first; with the acronym A.A.C., which stands for the Arizona Administrative Code; following the Chapter number and Agency name, then program name. For example, the Secretary of State has rules on rulemaking in Title 1, Chapter 1 of the Arizona Administrative Code. The citation for this chapter is 1 A.A.C. 1, Secretary of State, Rules and Rulemaking.

Every document filed in the office is assigned a file number. This number, enclosed in brackets, is located at the top right of the published documents in the Register. The original filed document is available for 10 cents a page.
Participate in the Process

Look for the Agency Notice

Review (inspect) notices published in the Arizona Administrative Register. Many agencies maintain stakeholder lists and would be glad to inform you when they proposed changes to rules. Check an agency’s website and its newsletters for news about notices and meetings.

Feel like a change should be made to a rule and an agency has not proposed changes? You can petition an agency to make, amend, or repeal a rule. The agency must respond to the petition. (See A.R.S. § 41-1033)

Attend a public hearing/meeting

Attend a public meeting that is being conducted by the agency on a Notice of Proposed Rulemaking. Public meetings may be listed in the Preamble of a Notice of Proposed Rulemaking or they may be published separately in the Register. Be prepared to speak, attend the meeting, and make an oral comment.

An agency may not have a public meeting scheduled on the Notice of Proposed Rulemaking. If not, you may request that the agency schedule a proceeding. This request must be put in writing within 30 days after the published Notice of Proposed Rulemaking.

Write the agency

Put your comments in writing to the agency. In order for the agency to consider your comments, the agency must receive them by the close of record. The comment must be received within the 30-day comment timeframe following the Register publication of the Notice of Proposed Rulemaking.

You can also submit to the Governor’s Regulatory Review Council written comments that are relevant to the Council’s power to review a given rule (A.R.S. § 41-1052). The Council reviews the rule at the end of the rulemaking process and before the rules are filed with the Secretary of State.

Arizona Regular Rulemaking Process

START HERE

Agency opens a docket.

Agency files a Notice of Rulemaking Docket Opening; it is published in the Register. Often an agency will file the docket with the proposed rulemaking.

Agency drafts proposed rule and Economic Impact Statement (EIS); informal public review/comment.


Notice of meetings may be published in Register or included in Preamble of Proposed Rulemaking.

Agency opens comment period.

Oral proceeding and close of record. Comment period must last at least 30 days after publication of notice. Oral proceeding (hearing) is held no sooner than 30 days after publication of notice of hearing.

Substantial change?

If no change then

Rule must be submitted for review or terminated within 120 days after the close of the record.

A final rulemaking package is submitted to G.R.R.C. or A.G. for review. Contains final preamble, rules, and Economic Impact Statement.

G.R.R.C. has 90 days to review and approve or return the rule package, in whole or in part; A.G. has 60 days.

After approval by G.R.R.C. or A.G., the rule becomes effective 60 days after filing with the Secretary of State (unless otherwise indicated).

Final rule is published in the Register and the quarterly Code Supplement.
Definitions


**Arizona Administrative Register (A.A.R.):** The official publication that includes filed documents pertaining to Arizona rulemaking. Available online at www.azsos.gov.

**Administrative Procedure Act (APA):** A.R.S. Title 41, Chapter 6, Articles 1 through 10. Available online at www.azleg.gov.

**Arizona Revised Statutes (A.R.S.):** The statutes are made by the Arizona State Legislature during a legislative session. They are compiled by Legislative Council, with the official publication codified by Thomson West. Citations to statutes include Titles which represent broad subject areas. The Title number is followed by the Section number. For example, A.R.S. § 41-1001 is the definitions Section of Title 41 of the Arizona Administrative Procedures Act. The “§” symbol simply means “section.” Available online at www.azleg.gov.

**Chapter:** A division in the codification of the Code designating a state agency or, for a large agency, a major program.

**Close of Record:** The close of the public record for a proposed rulemaking is the date an agency chooses as the last date it will accept public comments, either written or oral.


**Docket:** A public file for each rulemaking containing materials related to the proceedings of that rulemaking. The docket file is established and maintained by an agency from the time it begins to consider making a rule until the rulemaking is finished. The agency provides public notice of the docket by filing a Notice of Rulemaking Docket Opening with the Office for publication in the Register.

**Economic, Small Business, and Consumer Impact Statement (EIS):** The EIS identifies the impact of the rule on private and public employment, on small businesses, and on consumers. It includes an analysis of the probable costs and benefits of the rule. An agency includes a brief summary of the EIS in its preamble. The EIS is not published in the Register but is available from the agency promulgating the rule. The EIS is also filed with the rulemaking package.

**Governor’s Regulatory Review (G.R.R.C.):** Reviews and approves rules to ensure that they are necessary and to avoid unnecessary duplication and adverse impact on the public. G.R.R.C. also assesses whether the rules are clear, concise, understandable, legal, consistent with legislative intent, and whether the benefits of a rule outweigh the cost.

**Incorporated by Reference:** An agency may incorporate by reference standards or other publications. These standards are available from the state agency with references on where to order the standard or review it online.

**Federal Register (FR):** The Federal Register is a legal newspaper published every business day by the National Archives and Records Administration (NARA). It contains federal agency regulations; proposed rules and notices; and executive orders, proclamations, and other presidential documents.

**Session Laws or “Laws”:** When an agency references a law that has not yet been codified into the Arizona Revised Statutes, use the word “Laws” is followed by the year the law was passed by the Legislature, followed by the Chapter number using the abbreviation “Ch.”, and the specific Section number using the Section symbol (§). For example, Laws 1995, Ch. 6, § 2. Session laws are available at www.azleg.gov.

**United States Code (U.S.C.):** The Code is a consolidation and codification by subject matter of the general and permanent laws of the United States. The Code does not include regulations issued by executive branch agencies, decisions of the federal courts, treaties, or laws enacted by state or local governments.

**Acronyms**

A.A.C. – Arizona Administrative Code
A.A.R. – Arizona Administrative Register
APA – Administrative Procedure Act
A.R.S. – Arizona Revised Statutes
CFR – Code of Federal Regulations
EIS – Economic, Small Business, and Consumer Impact Statement
FR – Federal Register
G.R.R.C. – Governor’s Regulatory Review Council

**About Preambles**

The Preamble is the part of a rulemaking package that contains information about the rulemaking and provides agency justification and regulatory intent.

It includes reference to the specific statutes authorizing the agency to make the rule, an explanation of the rule, reasons for proposing the rule, and the preliminary Economic Impact Statement.

The information in the Preamble differs between rulemaking notices used and the stage of the rulemaking.
NOTICE OF PROPOSED RULEMAKING

TITLE 2. ADMINISTRATION
CHAPTER 6. DEPARTMENT OF ADMINISTRATION
BENEFIT SERVICES DIVISION

PREAMBLE

1. Article, Part, or Section Affected (as applicable)  
Rulemaking Action
R2-6-105  Amend

2. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific):
Authorizing statute: A.R.S. § 41-703(3)
Implementing statute: A.R.S. § 38-653

3. Citations to all related notices published in the Register as specified in R1-1-409(A) that pertain to the record of the proposed rule:
Notice of Rulemaking Docket Opening: 24 A.A.R 2361, August 24, 2018 (in this issue)

4. The agency's contact person who can answer questions about the rulemaking:
Name: Heather Randolph
Address: Department of Administration
100 N. 15th Ave., Suite 260
Phoenix, AZ 85007
Telephone: (602) 364-1388
Fax: (602) 542-4048
E-mail: Heather.Randolph@azdoa.gov

5. An agency's justification and reason why a rule should be made, amended, repealed or renumbered, to include an explanation about the rulemaking:
R2-6-105 stipulates the times for enrollment into the insurance benefits for different classifications of members. A new subsection (E) is being incorporated to notify retirees that, at the time of enrollment, a retiree must elect coverage in the Medical, Dental, and/or vision plan to be eligible to participate. Failing to enroll in a plan disqualifies a retiree from enrolling in that plan at any point in the future.

6. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not to rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material:
The department did not review a study for this rulemaking.

7. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state:
Not applicable

8. The preliminary summary of the economic, small business, and consumer impact:
This rulemaking package does not have any small business or consumer impact, but rather affects the state employee population. For the plan year 2017, ADOA's medical plan covered 54,185 active employees, including universities, 7,267 retirees and 74,776 dependents of active and retiree populations.
Currently, the ADOA medical and dental insurance plans, by administrative rule, allow employees that retire to opt in or out of the medical or dental insurance offered by ADOA, and re-enroll at a later date, as long as the retiree maintains coverage in either a...
medical or dental plan. For example, a retiree may be currently enrolled in the ADOA dental insurance and the ASRS medical plan. If at some time in the future the retiree decides to elect the ADOA medical plan, he has the option to do so. A retiree who does not initially elect the medical plan at the time of retirement tends to be more expensive to insure than a retiree who has continuous coverage. ADOA completed a study of the retirees’ medical claims, showing that the “non-continuous” retirees’ claim costs are approximately 26% higher than the retirees who are covered continually. This results in an estimated impact to the plan of approximately $1.6 million annually.

The initial notice of the elimination of the “lifeline” may cause some retirees to enroll in the plan, out of fear of losing a choice of plans in the future. Enrollment is difficult to predict but it is estimated to be around a 2 - 10% increase, with an approximate net cost of $0.5 - $2.1 million per year.

Other concerns with the non-Medicare retirees are ASRS’s non-Medicare 2017 premium increases and the loss of choice in the public exchanges. ASRS is increasing the non-Medicare premiums by 4% in 2017, this will likely drive some retirees, who have maintained their dental insurance with ADOA, into the ADOA medical plans. Based on historical ASRS premium increases, it is expected there will be approximately a 1% increase in enrollment of the non-Medicare retirees, with an additional cost of approximately $0.5 million to the plan. Most of the larger national insurance companies have announced that they will no longer be participating in the public exchanges. This lack of choice will likely cause additional non-Medicare retirees, who have maintained their dental insurance with ADOA, to opt into the ADOA medical plan. This could result in an additional 5%-10% of non-Medicare retirees opting into the ADOA medical plan, with a projected net cost of $1.0 million to $2.5 million being incurred by the plan.

9. The agency’s contact person who can answer questions about the economic, small business and consumer impact statement:

Name: Heather Randolph
Address: Department of Administration
100 N. 15th Ave., Suite 260
Phoenix, AZ 85007
Telephone: (602) 364-1388
Fax: (602) 542-4048
E-mail: Heather.Randolph@azdoa.gov

10. The time, place, and nature of the proceedings to make, amend, repeal, or renumber the rule, or if no proceeding is scheduled, where, when, and how persons may request an oral proceeding on the proposed rule:

The Department has scheduled the following oral proceedings:

Date and time: Wednesday, November 28, 2018; 8 a.m. - 5 p.m.
Location: Department of Administration
1st Floor Conference Room
100 N. 15th Ave.
Phoenix, AZ 85007
Close of record: Wednesday November 28, 2018

A person can submit written comments on the proposed rules no later than the close of record to either the individual listed in #4 and #9.

A person with a disability may request a reasonable accommodation, such as a sign language interpreter, by contacting Heather Randolph at Heather.Randolph@azdoa.gov or (602) 364-1388. Request should be made as early as possible to allow time to arrange the accommodation.

11. All agencies shall list other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:

a. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used:
   The rule does not require a permit.

b. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law:
   No corresponding federal laws apply. The rules are being promulgated under state law.

c. Whether a person submitted an analysis to the agency that compares the rule’s impact of the competitiveness of business in this state to the impact on business in other states:
   No Business competitiveness analysis was received by the department.

12. A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules:
   Not applicable

13. The full text of the rules follows:
ARTICLE 1. GENERAL PROVISIONS

R2-6-105. Times for Enrollment
A. An employee, officer, retiree, or former elected official may enroll or may enroll an eligible dependent in one or more of the insurance plans made available by the Department only at the following times:
1. Within 31 days of becoming eligible to participate in an insurance plan,
2. Within 31 days of a qualified life event, and
3. At open enrollment.
B. A surviving dependent, as defined in R2-6-101, who wishes to continue enrollment in the health, dental, and vision insurance plans made available by the Department shall enroll within six months after the death that makes the surviving dependent eligible to continue enrollment.
C. A surviving spouse, as defined in R2-6-101, who wishes to continue enrollment in the health, dental, vision, or life insurance plans made available by the Department shall enroll within 31 days after the death of the incumbent or former elected official.
D. If a surviving spouse or surviving dependent of a deceased law enforcement officer killed in the line of duty was enrolled in the health insurance program made available by the Department or the health insurance program that is offered by the state retirement system or a plan from which the surviving spouse or surviving dependent is receiving benefits at the time the law enforcement officer was killed in the line of duty or died from injuries suffered in the line of duty, and is eligible to receive health insurance premium payments but is no longer enrolled in either health insurance program, the employer shall allow the surviving spouse and any surviving dependent to enroll in the employer’s health insurance program to receive health insurance premium payments pursuant to A.R.S. § 38-1114.
E. To be covered under the health or dental insurance plans made available by the Department, a retiree shall enroll at the time specified in subsection (A) and shall maintain enrollment in the health or dental insurance plan. If a retiree terminates participation in both the health and dental insurance plans made available by the Department, neither the retiree nor the retiree’s eligible dependent is eligible to enroll at a later time.

NOTICE OF PROPOSED RULEMAKING
TITLE 2. ADMINISTRATION
CHAPTER 8. STATE RETIREMENT SYSTEM BOARD

PREAMBLE

1. Article, Part, or Section Affected (as applicable)  Rulemaking Action
   Article 10  New Article
   R2-8-1001  New Section
   R2-8-1002  New Section
   R2-8-1003  New Section
   R2-8-1004  New Section
   R2-8-1005  New Section
   R2-8-1006  New Section

2. Citations to the agency’s statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific):
   Authorizing statute: A.R.S. § 38-714(E)
   Implementing statutes: A.R.S. §§ 38-701 et seq., 38-711, and 38-729

3. Citations to all related notices published in the Register as specified in R1-1-409(A) that pertain to the record of the proposed rules:
   Notice of Rulemaking Docket Opening: 24 A.A.R. 2361, August 24, 2018 (in this issue)

4. The agency’s contact person who can answer questions about the rulemaking:
   Name: Jessica A.R. Thomas, Rules Writer
   Address: Arizona State Retirement System
            3300 N. Central Ave., Suite 1400
            Phoenix, AZ 85012-0250
5. An agency’s justification and reason why a rule should be made, amended, repealed, or renumbered, to include an explanation about the rulemaking:

A.R.S. § 38-711(23) defines member as an employee of the Employer who is “engaged to work” at least 20 hours per week for at least 20 weeks per fiscal year. These rules will clarify which employees meet ASRS membership requirements. These rules will increase understandability of how an employee may become an ASRS member, but the rules do not impose any additional requirements or burdens on members. Additionally, these rules will clarify the steps a potential Employer must take in order to join the ASRS.

6. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material.

None

7. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state:

Not applicable

8. The preliminary summary of the economic, small business, and consumer impact:

The ASRS promulgates rules that allow the agency to provide for the proper administration of the state retirement trust fund. ASRS rules affect ASRS members and ASRS employers regarding how they contribute to, and receive benefits from, the ASRS. The ASRS effectively administrates how public-sector employers and employees participate in the ASRS. As such, the ASRS does not issue permits or licenses, or charge fees, and its rules have little to no economic impact on private-sector businesses, with the exception of some employer-partner political subdivision and political subdivision entities, which have voluntarily contracted to join the ASRS. Thus, there is little to no economic, small business, or consumer impact, other than the minimal cost to the ASRS to prepare the rule package. The rules will have minimal economic impact, if any, because they merely clarify when an employee of an Employer may be eligible for ASRS membership and how a potential Employer may join the ASRS. Such clarification will increase understandability of when an employee becomes a member of the ASRS and how a potential Employer may join the ASRS, which will increase the effectiveness and efficiency of the administration of the ASRS, thus, reducing the regulatory burden and the economic impact.

9. The agency’s contact person who can answer questions about the economic, small business, and consumer impact statement:

Name: Jessica A.R. Thomas, Rules Writer
Address: Arizona State Retirement System
3300 N. Central Ave., Suite 1400
Phoenix, AZ 85012-0250
Telephone: (602) 240-2039
E-mail: JessicaT@azasrs.gov

10. The time, place, and nature of the proceedings for to make, amend, repeal, or renumber the rule, or if no proceeding is scheduled, where, when, and how persons may request and oral proceedings on the proposed rule:

An oral proceeding regarding the proposed rule will be held as follows:
Date: October 2, 2018
Time: 9:00 a.m.
Location: Arizona State Retirement System
10th Floor Board Room
3300 N. Central Ave.
Phoenix, AZ 85012-0250

11. All agencies shall list other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:

None

a. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used:

None of the rules requires a permit.

b. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law, and if so, citation to the statutory authority to exceed the requirements of federal law:

There are no federal laws applicable to these rules.

c. Whether a person submitted an analysis to the agency that compares the rule's impact on the competitiveness of business in this state to the impact on business in other states:

No analysis was submitted.

12. A list of incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules:

None
13. The full text of the rules follows:

TITLE 2. ADMINISTRATION
CHAPTER 8. STATE RETIREMENT SYSTEM BOARD

ARTICLE 10. MEMBERSHIP

Section
R2-8-1001. Definitions
R2-8-1002. Employee Membership
R2-8-1003. Charter School Employer Membership
R2-8-1004. Other Political Subdivision and Political Subdivision Entity Employer Membership
R2-8-1005. Employer Reporting
R2-8-1006. Prior Service Purchase Cost for New Employers

ARTICLE 10. MEMBERSHIP

R2-8-1001. Definitions
The following definitions apply to this Article unless otherwise specified:

1. “218 Agreement” means the same as in R2-8-701.
2. “218 Resolution” means written authorization for a potential Employer to provide Social Security and Medicare or Medicare-only coverage to employees under the provisions of § 418 of the Social Security Act.
3. “Acceptable Documentation” means the same as in R2-8-115.
4. “Designated Employer Administrator” means an individual designated by the Employer and who has authorized access to the Employer’s secure ASRS account in order to fulfill the Employer’s responsibilities.
5. “Engaged To Work” means the earlier of:
   a. The date the employee begins rendering services for the Employer and the Employer intends the employee to work for at least 20 hours a week for at least 20 weeks in a fiscal year or;
   b. The week an employee renders services to an Employer for at least 20 hours a week for at least 20 weeks in a fiscal year.
7. “State Social Security Administrator” means the ASRS staff designated by the Board to approve 218 Agreements.
8. “Week” means 12:01 a.m. on Sunday through 11:59 p.m. on the following Saturday.

R2-8-1002. Employee Membership
A. For purposes of active member eligibility, an employee of an Employer becomes a member of the ASRS pursuant to A.R.S. § 38-711(23) when the employee is Engaged To Work for the Employer.
B. If the Employer does not provide an accurate date for which an employee was Engaged To Work pursuant to subsection (A), the ASRS shall determine that an employee’s membership effective date will be the member’s hire date, if provided by the Employer and within 30 days of the first pay period end date after the hire date, for which the Employer was required to submit contributions.
C. If the Employer does not provide a hire date pursuant to subsection (B), the effective date is the first pay period end date of contributions received for that member.
D. Unless a member terminates employment or retires from the ASRS, for purposes of determining active member eligibility, a member will continue to be an active member for the remainder of a fiscal year in which the employee met the requirements to be an active member in the ASRS with that Employer pursuant to A.R.S. § 38-711.
E. Within 30 days of employment, an employee who is eligible for ASRS membership pursuant to A.R.S. § 38-711(23) shall create a secure ASRS account and submit to the ASRS through the employee’s secure ASRS account the following information:
   1. The Employee’s full name;
   2. The Employee’s Social Security number;
   3. The Employee’s date of birth;
   4. The Employee’s gender;
   5. The Employee’s marital status;
   6. The Employee’s primary phone number;
   7. The Employee’s personal email address;
   8. The Employee’s current mailing address; and
   9. The Employee’s designated beneficiary.
F. Within 30 days of a change in the member’s name, the member shall submit to the ASRS through the member’s secure ASRS account a Change of Name form that contains:
   1. The member’s full name that is on file with the ASRS;
   2. The member’s Social Security number;
   3. The member’s current mailing address;
   4. The member’s date of birth;
   5. The member’s personal email address;
   6. The member’s primary phone number;
   7. The member’s gender;
   8. The member’s marital status;
   9. The member’s retired, active, inactive, or LTD status with the ASRS;
   10. The member’s new full name;
R2-8-1003. Charter School Employer Membership

A. Pursuant to A.R.S. § 15-187(C), a charter school in Arizona is considered a political subdivision that is eligible to participate in the ASRS if the charter school is sponsored by:
   1. A state university;
   2. A community college district;
   3. A group of community college districts;
   4. The state board of education; or
   5. The state board for charter schools.

B. In order to participate as an Employer in the ASRS, a charter school shall notify the ASRS in writing of the charter school’s intent to join the ASRS and provide:
   1. A copy of the current and active Charter Contract, including any amendments, which is approved by the entity sponsoring the charter school pursuant to subsection (A);
   2. Documentation showing the name and location of all schools authorized by the Charter Contract identified in subsection (B)(1); and
   3. Documentation showing the charter school board’s approval to pursue ASRS membership and complete ASRS requirements for membership.

C. Upon receipt of the information contained in subsection (B), the ASRS shall determine if the charter school is eligible to participate in the ASRS. If the charter school is not eligible to participate in the ASRS, the ASRS shall send the charter school a notice of ineligibility.

D. In order to participate as an Employer in the ASRS, an eligible charter school shall submit to the ASRS the following original documents by the due date listed on the Potential New Employer Letter:
   1. The current retirement plan or a statement signed by the designated authorized agent for the charter school acknowledging there is no current retirement plan.
   2. Two ASRS Agreements showing:
      a. The legal name and current mailing address of the charter school as sponsored pursuant to subsection (A);
      b. What amount of prior service the charter school shall purchase for employees pursuant to R2-8-1006;
      c. The approximate number of employees that will become members upon the effective date of the ASRS Agreement;
      d. The name, title, email address, and telephone number of the designated authorized agent for the charter school;
      e. The designated authorized agent is authorized and directed to conduct all negotiations, conclude all arrangements, and sign all documents necessary to administer the supplemental ASRS retirement plan pursuant to A.R.S. Title 38, Chapter 5, Articles 2 and 2.1; and
      f. The ASRS Agreement is binding and irrevocable;
      g. The effective date of the ASRS Agreement;
      h. The charter school agrees to be bound by the provisions of A.R.S. Title 38, Chapter 5, Article 2 and Article 2.1 unless otherwise indicated by law; and
      i. The dated signature of the designated authorized agent for the charter school.
   2. Two ASRS Resolutions showing:
      a. The legal name of the charter school as sponsored pursuant to subsection (A);
      b. The charter school is adopting a supplemental ASRS retirement plan pursuant to A.R.S. § 38-729;
      c. The charter school agrees to be bound by the provisions of A.R.S. Title 38, Chapter 5, Article 2 and Article 2.1 unless otherwise indicated by law; and
      d. The designated authorized agent for the charter school;
   3. The type of legal document establishing the member’s new name;
   4. A copy of the legal document establishing the member’s new name; and
   5. The member’s dated signature.

G. Within 30 days of a change in the member’s contact information, the member shall notify the ASRS of the change.

H. If an employee of an Employer meets the requirements of A.R.S. § 38-727(A)(8), the employee may elect to not participate in the ASRS.

I. Within 30 days after employment, an Employer whose employee is 65 years of age or older as of the date of employment and who has elected not to participate in the ASRS pursuant to subsection (H), shall submit to the ASRS through the Employer’s secure ASRS account a 65+ Membership Waiver form that contains:
   1. The employee’s full name;
   2. The employee’s Social Security number;
   3. The employee’s current mailing address;
   4. The employee’s date of birth;
   5. The employee’s dated signature acknowledging the following statements:
      a. The employee is electing to waive any rights to ASRS membership and the employee will not be eligible for any retirement, disability, or health insurance benefits offered by the ASRS;
      b. The employee is not a member of the ASRS as of the date of employment; and
      c. The employee understands that this election is irrevocable for the remainder of the employee’s employment with that Employer and the time the employee works under this election is not eligible for purchase in the ASRS;
   6. The Employer’s name;
   7. The date employee’s employment began; and
   8. The name and dated signature of the Employer’s representative.

J. A corrected and completed 65+ Membership Waiver form must be resubmitted to the ASRS pursuant to subsection (I) within 14 days of the date the ASRS notifies the employee that the 65+ Membership Waiver form is incorrect or incomplete.
e. The designated authorized agent is authorized and directed to conduct all negotiations, conclude all arrangements, and sign all documents necessary to administer the supplemental ASRS retirement plan pursuant to A.R.S. Title 38, Chapter 5, Articles 2 and 2.1; and
f. The dated and notarized signature of the designated authorized agent.

4. Two 218 Agreements either electing or declining coverage. If the charter school is electing coverage pursuant to a 218 Agreement, the 218 Agreement must be completed and approved by the Social Security Administration prior to joining the ASRS.

5. Two 218 Resolutions, if the charter school is electing coverage pursuant to subsection (D)(4). The 218 Resolutions must be completed and approved by the Social Security Administration prior to joining the ASRS.

E. Upon receipt of Acceptable Documentation identified in subsection (D), the ASRS may approve the charter school’s request for membership pursuant to A.R.S. § 38-729. If the request to join the ASRS is approved, the state Social Security administrator shall sign the 218 Agreements and the ASRS Director shall sign the ASRS Agreements before the ASRS shall send one of each of the original documents identified in subsection (D) to the charter school.

F. Any charter school that is established under the charter contract of a participating charter school shall participate in the ASRS.

R2-8-1004. Other Political Subdivision and Political Subdivision Entity Employer Membership

A. A political subdivision or political subdivision entity, other than a charter school, may be eligible to participate in the ASRS pursuant to A.R.S. §§ 38-711 and 38-729 if it notifies the ASRS in writing of the political subdivision’s or political subdivision entity’s intent to join the ASRS and provides to the ASRS:
1. A copy of the current legal authority establishing the political subdivision or political subdivision entity;
2. Documentation showing the name and location of the political subdivision or political subdivision entity; and
3. Documentation showing the political subdivision or political subdivision entity has taken the necessary legal action to be eligible to participate pursuant to A.R.S. § 38-729.

B. Upon receipt of the information contained in subsection (C), the ASRS shall determine if the political subdivision or political subdivision entity is eligible to participate in the ASRS. If the political subdivision or political subdivision entity is not eligible to participate in the ASRS, the ASRS shall send the political subdivision or political subdivision entity a notice of ineligibility. If the political subdivision or political subdivision entity is eligible to participate, the ASRS shall provide the political subdivision or political subdivision entity a Potential New Employer Letter.

C. In order to participate as an Employer in the ASRS, an eligible political subdivision or political subdivision entity shall submit to the ASRS the following original documents by the due date listed on the Potential New Employer Letter:
1. The current retirement plan or a statement signed by the designated authorized agent for the political subdivision or political subdivision entity acknowledging there is no current retirement plan.
2. Two ASRS Agreements showing:
   a. The legal name and current mailing address of the political subdivision or political subdivision entity;
   b. What amount of prior service the political subdivision or political subdivision entity shall purchase for employees pursuant to R2-8-1006;
   c. The approximate number of employees that will become members upon the effective date of the ASRS Agreement;
   d. The name, title, email address, and telephone number of the designated authorized agent for the political subdivision or political subdivision entity;
   e. The designated authorized agent is authorized and directed to conduct all negotiations, conclude all arrangements, and sign all documents necessary to administer the supplemental ASRS retirement plan pursuant to A.R.S. Title 38, Chapter 5, Articles 2 and 2.1; and
   f. The ASRS Agreement is binding and irrevocable;
   g. The effective date of the ASRS Agreement;
   h. The political subdivision or political subdivision entity agrees to be bound by the provisions of A.R.S. Title 38, Chapter 5, Article 2 and Article 2.1 unless otherwise indicated by law; and
   i. The dated signature of the designated authorized agent for the political subdivision or political subdivision entity.
3. Two ASRS Resolutions showing:
   a. The legal name of the political subdivision or political subdivision entity;
   b. The political subdivision or political subdivision entity is adopting a supplemental ASRS retirement plan pursuant to A.R.S. § 38-729;
   c. The political subdivision or political subdivision entity agrees to be bound by the provisions of A.R.S. Title 38, Chapter 5, Article 2 and Article 2.1 unless otherwise indicated by law;
   d. The designated authorized agent for the political subdivision or political subdivision entity;
   e. The designated authorized agent is authorized and directed to conduct all negotiations, conclude all arrangements, and sign all documents necessary to administer the supplemental ASRS retirement plan pursuant to A.R.S. Title 38, Chapter 5, Articles 2 and 2.1; and
   f. The dated and notarized signature of the designated authorized agent.
4. Two 218 Agreements either electing or declining coverage. If the political subdivision or political subdivision entity is electing coverage pursuant to a 218 Agreement, the 218 Agreement must be completed and approved by the Social Security Administration prior to joining the ASRS.
5. Two 218 Resolutions, if the political subdivision or political subdivision entity is electing coverage pursuant to subsection (C)(4). The 218 Resolutions must be completed and approved by the Social Security Administration prior to joining the ASRS.

D. Upon receipt of Acceptable Documentation identified in subsection (B), the ASRS may approve the political subdivision’s or political subdivision entity’s request for membership pursuant to A.R.S. § 38-729. If the request to join the ASRS is approved, the state Social Security administrator shall sign the 218 Agreements and the ASRS Director shall sign the ASRS Agreements before the
ASRS shall send one of each of the original documents identified in subsection (B) to the political subdivision or political subdivision entity.

R2-8-1005. Employer Reporting
A. An Employer shall submit contribution information and contribution payments pursuant to A.R.S. § 38-735, through the Employer’s secure ASRS account.
B. Within 14 days of receiving the information contained in subsection R2-8-1002(E)(1) through (E)(3), the Employer shall:
   1. Verify the information the employee provided;
   2. Confirm the employee meets membership requirements pursuant to A.R.S. § 38-711; and
   3. Submit the verified information to the ASRS through the Employer’s secure ASRS account.
C. For an Employer whose employee elects to participate in an Optional Retirement Plan in lieu of the ASRS pursuant to A.R.S. §15-1628, within 30 days of electing to participate in an Optional Retirement Plan, the Employer shall submit to the ASRS through the Employer’s secure ASRS account the:
   1. Employee’s full name;
   2. Employee’s Social Security number;
   3. Date of the employee’s employment; and
   4. Date of the employee’s Optional Retirement Plan election.
D. For an Employer who has submitted information pursuant to subsection (C), within 30 days of that employee terminating employment with that Employer, the Employer shall notify the ASRS through the Employer’s secure ASRS account of the employee’s termination date.
E. Within 14 days before the effective date of joining the ASRS, an Employer shall submit an initial online authorization and designation form in writing to the ASRS with the following information:
   1. The Employer’s name;
   2. The following information for the person authorized by the Employer to approve the Employer’s Designated Employer Administrator:
      a. The person’s full name;
      b. The person’s title;
      c. The person’s phone number;
      d. The person’s email address;
      e. The person’s dated signature affirming that person has the authority to approve the Employer’s Designated Employer Administrator;
   3. The full name of the individual the Employer is designating as the Employer’s Designated Employer Administrator;
   4. The title of the individual the Employer is designating as the Employer’s Designated Employer Administrator;
   5. The phone number of the individual the Employer is designating as the Employer’s Designated Employer Administrator;
   6. The email address of the individual the Employer is designating as the Employer’s Designated Employer Administrator;
   7. The dated signature of the individual the Employer is designating as the Employer’s Designated Employer Administrator.
F. An Employer’s Designated Employer Administrator shall establish a new Employer’s Designated Employer Administrator as needed through the Employer’s secure ASRS account.
G. Within 30 days of an Employer no longer having an Employer’s Designated Employer Administrator, the Employer shall submit in writing an initial online authorization and designation form pursuant to subsection (E).
H. Within 30 days of change in the Employer’s address, the Employer shall notify the ASRS of the change through the Employer’s secure ASRS account.
I. Within 10 days of any change in the name or ownership of the Employer, the Employer shall provide written notice of the change to the ASRS through the Employer’s secure ASRS account by providing the Employer’s previous account information and the changes to that information.
J. Within 30 days of any change in the character of an Employer’s organizational structure, the Employer shall send to the ASRS through the Employer’s secure ASRS account, written notice of the previous organizational structure and the effective changes to the Employer’s organizational structure.
K. Within 30 days of Leasing An Employee From A Third Party, an Employer shall submit the following information:
   1. The employee’s full name;
   2. The number of hours per week the employee works for the Employer;
   3. The title of the employee’s position;
   4. A copy of the agreement showing the Employer Leasing An Employee From A Third Party; and
   5. Whether the employee is retired from the ASRS.

R2-8-1006. Prior Service Purchase Cost for New Employers
A. Pursuant to A.R.S. § 38-729, upon the effective date of joining the ASRS, an Employer may elect to purchase service credit for a period of employment prior to the effective date of joining the ASRS for employees Engaged To Work for the Employer on the effective date of joining the ASRS who are members of the ASRS as of the effective date of joining the ASRS.
B. The ASRS may provide to a potential Employer an estimated cost to purchase service credit pursuant to this section. In order for the ASRS to estimate the cost to purchase service credit pursuant to this section, a potential Employer shall provide the following information to the ASRS for each employee of the potential Employer who is Engaged To Work for the potential Employer and for whom the potential Employer intends to purchase service credit pursuant to this section:
   1. The employee’s full name;
   2. The employee’s date of birth;
   3. The employee’s Social Security number;
   4. The employee’s current salary; and
5. The date the employee began employment with the potential Employer.

C. An Employer who elects to purchase service credit pursuant to this section shall submit the following information for each member for which the Employer is purchasing service credit:
1. Member’s full name;
2. Member’s date of birth;
3. Member’s Social Security number;
4. Member’s date of employment;
5. Documentation showing the Member is Engaged To Work for the Employer as of the effective date of joining the ASRS;
6. Member’s current salary as of the effective date of joining the ASRS; and
7. The number of years the Employer is electing to purchase for the member pursuant to this section or the dollar amount the Employer is electing to pay to purchase service for the member pursuant to this section.

D. The cost to purchase service credit pursuant to this section shall be determined using an actuarial present value calculation.

E. An Employer who elects to purchase service credit pursuant to this section shall submit payment for the full cost of the service purchase to the ASRS within 90 days of the date of notification by the ASRS.

F. If an Employer who elects to purchase service credit pursuant to this section does not submit payment for the full cost of the service purchase within 90 days of the date of notification, the Employer is not eligible to purchase service credit pursuant to this section.

NOTICE OF PROPOSED RULEMAKING

TITLE 6. ECONOMIC SECURITY
CHAPTER 5. DEPARTMENT OF ECONOMIC SECURITY
SOCIAL SERVICES

PREAMBLE

1. Article, Part, or Section Affected (as applicable) Rulemaking Action
   Article 33 New Article
   R6-5-3301 New Section
   R6-5-3302 New Section
   R6-5-3303 New Section
   R6-5-3304 New Section
   R6-5-3305 New Section
   R6-5-3306 New Section
   R6-5-3307 New Section

2. Citations to the agency’s statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific):
   Implementing statute: A.R.S. § 46-902(1)

3. Citations to all related notices published in the Register as specified in R1-1-409(A) that pertain to the record of the proposed rule:
   Notice of Rulemaking Docket Opening: 24 A.A.R. 2362, August 24, 2018 (in this issue)

4. The agency’s contact person who can answer questions about the rulemaking:
   Name: Christian J. Eide
   Address: Department of Economic Security
            P.O. Box 6123, Mail Drop 1292
            Phoenix, AZ 85005
            or
            Department of Economic Security
            1789 W. Jefferson St., Mail Drop 1292
            Phoenix, AZ 85007
   Telephone: (602) 542-9199
   Fax: (602) 542-6000
   E-mail: ceide@azdes.gov

5. An agency’s justification and reason why a rule should be made, amended, repealed or renumbered, to include an explanation about the rulemaking:
   The federal Achieving a Better Life Act of 2014 (ABLE Act) was enacted on December 19, 2014 as part of the Tax Increase Prevention Act of 2014 (Public Law 113-295). The ABLE Act amends the Internal Revenue Code to exempt a qualified ABLE program from taxation. A qualified ABLE program is defined as “a program established by a state, or agency or instrumentality thereof under which a person may make contributions for a taxable year, for the benefit of an individual…to an ABLE account which is established for the purpose of meeting the qualified disability expenses of the designated beneficiary of the account.” Public Law 113-295.
   HB 2388, signed into law on May 12, 2016, established the state Achieving a Better Life Experience (ABLE) Program, through which contributions may be made to an account of an eligible disabled person to meet qualifying disability expenses. HB 2388
requires the Department to adopt rules for the ABLE Program. The proposed rulemaking will provide clarification for the imple-
mentation and administration of the program.

6. **A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not to rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material:**
   None

7. **A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state:**
   Not applicable

8. **The preliminary summary of the economic, small business, and consumer impact:**
   The economic impact of operating the program is expected to be minimal (less than $1,000) on small businesses, consumers, and the Department. Operating the program does not have any negative financial impact upon private persons and consumers, except for the minimal fees that may be associated with their participation in the program, if they choose to open an account. The public benefits from the program because it gives certain individuals with disabilities, as well as their families and friends, the opportunity to contribute to a tax-exempt savings account at a lower cost that can be used for maintaining health, independence, and quality of life.

9. **The agency’s contact person who can answer questions about the economic, small business and consumer impact statement:**
   Name: Christian J. Eide
   Address: Department of Economic Security
   P.O. Box 6123, Mail Drop 1292
   Phoenix, AZ 85005
   or
   Department of Economic Security
   1789 W. Jefferson St., Mail Drop 1292
   Phoenix, AZ 85007
   Telephone: (602) 542-9199
   Fax: (602) 542-6000
   E-mail: ceide@azdes.gov
   Web site: des.az.gov

10. **The time, place, and nature of the proceedings to make, amend, repeal, or renumber the rule, or if no proceeding is scheduled, where, when, and how persons may request an oral proceeding on the proposed rule:**
    Date: Wednesday, October 3, 2018
    Time: 9 a.m. – 11 a.m.
    Location: 515 N. 51st Ave., Suite 140
    Phoenix, AZ 85043
    Phone: 1-240-454-0879
    Access Code: 281 317 200

11. **All agencies shall list other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:**
    No other matters are prescribed.

   a. **Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used:**
      The rules do not require a permit.

   b. **Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law:**

   c. **Whether a person submitted an analysis to the agency that compares the rule’s impact of the competitiveness of business in this state to the impact on business in other states:**
      No analysis was submitted.

12. **A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules:**
    None

13. **The full text of the rules follows:**
ARTICLE 33. RESERVED ACHIEVING A BETTER LIFE EXPERIENCE

R6-5-3301. Definitions
The following definitions apply to this Article:
1. “ABLE” means the same as in A.R.S. § 46-901(1).
2. “Account” means the same as in A.R.S. § 46-901(2).
3. “Program Manager” means the entity selected by the Department for the Program in accordance with A.R.S. § 46-903(C)(1)-(8).
4. “Aggregate Account Balance” means the total amount in an account on a particular date.
5. “Applicant” means any individual who applies to open an Account in the Program.
6. “Cash” means check, money order, credit card, electronic transfer, or similar method.
8. “Committee” means the same as in A.R.S. § 46-901(3).
10. “Designated Beneficiary” means the same as in A.R.S. § 46-901(5).
11. “Designated Representative” means a person who is authorized to act on behalf of a Designated Beneficiary.
14. “IRS” means the federal Internal Revenue Service.
15. “Program” means the same as in A.R.S. § 46-901(9).
16. “Qualified Disability Expenses” means the same as in A.R.S. § 46-901(10).
17. “Qualified Withdrawal” or “Qualified Distribution” means a withdrawal from an Account to pay Qualified Disability Expenses of the Designated Beneficiary.
18. “Secretary” means the Secretary of the United States federal Treasury or his/her delegate.
19. “SSA” means the Social Security Administration.

R6-5-3302. Program Manager
Responsibilities of the Program Manager
1. The Program Manager shall implement the Program, including the administration and management of the Program.
2. The Program Manager shall ensure adequate safeguards to prevent aggregate contributions on behalf of a Designated Beneficiary in excess of the limit established by the Department under section 529(b)(6) of the Code. For purposes of this Section, aggregate contributions include contributions under any prior qualified ABLE program of any state or agency or instrumentality of either.
3. The Program Manager will compile or cause to be compiled the necessary information to complete any reports.
4. The Program Manager may contract with third parties to assist the Department and Program Manager in the educational and promotional activities for the Program.
5. The Program Manager may use forms provided or promulgated by the SSA, the IRS, or other federal agencies for the purposes of the ABLE Program. The Program Manager may also promulgate its own forms reasonably necessary to implement the ABLE Program.

R6-5-3303. Fees
1. The Program Manager may impose administrative, maintenance, investment management and investment fees on Designated Beneficiaries.
2. The Program Manager may impose a nonrefundable application fee.

R6-5-3304. Opening an Account
1. To open an Account in the Program, an individual shall submit a completed application form, pay the application fee, if any, and pay an initial minimum contribution to the Account, if any, to the Program Manager at https://az-able.com/.
2. The Program Manager may charge a minimum initial contribution to open an Account.
3. The content of the application form shall be prescribed by the Program Manager, but shall include the following minimum information:
   a. The name, address, social security number and birth date of the Designated Beneficiary;
b. The name, address and social security number of the Designated Representative, if the Designated Beneficiary is not the applicant;

c. Evidence that the Designated Beneficiary is an Eligible Individual;

d. Any additional information required by the Program Manager.

4. Completed applications shall be submitted as specified on the application form.

5. Applications that are incomplete or fail to meet the requirements established by the Department and the Program Manager shall be rejected.

R6-5-3305. Contributions

1. Any person may make contributions to an Account, subject to the limitations imposed by federal law.

2. Except in the case of program-to-program transfers, contributions may only be made in cash.

3. Annual contributions to an Account from all sources, except contributions received in program-to-program transfers, are limited to the per-beneficiary amount excluded from the federal gift tax under federal law.

4. Excess contributions and excess aggregate contribution will be returned to contributors.

R6-5-3306. Statements

1. Account statements shall be provided to Designated Beneficiaries and Designated Representatives in accordance with the Act.

2. Account statements may be provided to other individuals authorized to receive that information under the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 96 et seq.) and the Truth in Lending Act (15 U.S.C. 1601 et seq.).

3. The Account statements may be provided using U.S. Mail or provided electronically via website access or e-mail, as selected by the Designated Beneficiary or Designated Representative.

R6-5-3307. Program-to-Program Transfers and Rollovers

1. Subject to federal law, the Program permits a program-to-program transfer through which a Designated Beneficiary transfers the entire amount of an Account from the AZ ABLE Program to or from a different state’s ABLE program, or for the transfer of an Account from a Designated Beneficiary to another Eligible Individual who is a member of the family of the former Designated Beneficiary, without any intervening distribution.

2. Subject to federal law, the Program permits rollovers through which a contribution to an Account of a Designated Beneficiary (or an Eligible Individual who is a member of the family of the Designated Beneficiary) of all or a portion of the amount withdrawn from the Designated Beneficiary’s Account, provided the contribution is made within 60 days of the date of the withdrawal, and, in the case of a rollover to the Designated Beneficiary’s Account, no rollover has been made to another account established under an ABLE program within the prior 12 months.
NOTICES OF RULEMAKING DOCKET OPENING

This section of the Arizona Administrative Register contains Notices of Rulemaking Docket Opening. A docket opening is the first part of the administrative rulemaking process. It is an “announcement” that the agency intends to work on its rules. When an agency opens a rulemaking docket to consider rulemaking, the Administrative Procedure Act (APA) requires the publication of the Notice of Rulemaking Docket Opening.

Under the APA effective January 1, 1995, agencies must submit a Notice of Rulemaking Docket Opening before beginning the formal rulemaking process. Many times an agency may file the Notice of Rulemaking Docket Opening with the Notice of Proposed Rulemaking.

The Office of the Secretary of State is the filing office and publisher of these notices. Questions about the interpretation of this information should be directed to the agency contact person listed in item #4 of this notice.

NOTICE OF RULEMAKING DOCKET OPENING

DEPARTMENT OF ADMINISTRATION
BENEFIT SERVICES DIVISION

1. Title and its heading: 2, Administration
Chapter and its heading: 6, Department of Administration - Benefit Services Division
Article and its heading: 1, General Provisions
Section numbers: R2-6-105

2. The subject matter of the proposed rule:
The Benefit Services Division is amending a rule in 2 A.A.C. 6 to implement recent eligibility determination decisions to enhance cost controls as required by the plan. Changes are also proposed to make the rules more clear and effective.

3. A citation to all published notices relating to the proceeding:
Notice of Proposed Rulemaking: 24 A.A.R 2349, August 24, 2018 (in this issue)

4. The name and address of agency personnel with whom persons may communicate regarding the rule:
Name: Heather Randolph, Contract Specialist
Address: Department of Administration
Benefits Services Division
100 N. 15th Ave., Suite 260
Phoenix, AZ 85007
Telephone: (602) 364-1388
Fax: (602) 542-4048
E-mail: Heather.Randolph@azdoa.gov

5. The time during which the agency will accept written comments and the time and place where oral comments may be made:
The Division will accept comments at the address listed in item #4. An oral proceeding will be held on November 28, 2018, at 8:00 am at the Arizona Department of Administration, 100 N. 15th Ave., Room 100, Phoenix, AZ 85007.

6. A timetable for agency decisions or other action on the proceeding, if known:
See Notice of Proposed Rulemaking beginning on page 2349 of this issue.

NOTICE OF RULEMAKING DOCKET OPENING

STATE RETIREMENT SYSTEM BOARD

[R18-163]

1. Title and its heading: 2, Administration
Chapter and its heading: 8, State Retirement System Board
Article and its heading: 10, Membership
Section number: R2-8-1001 through R2-8-1006 (Sections may be added, deleted, or further modified as necessary.)

2. The subject matter of the proposed rule:
A.R.S. § 38-711(23) defines member as an employee of the Employer who is “engaged to work” at least 20 hours per week for at least 20 weeks per fiscal year. These rules will clarify which employees meet ASRS membership requirements. These rules will increase understandability of how an employee may become an ASRS member, but the rules do not impose any additional requirements or burdens on members. Additionally, these rules will clarify the steps a potential Employer must take in order to join the ASRS.
3. **A citation to all published notices relating to the proceeding:**
   Notice of Proposed Rulemaking: 24 A.A.R 2351, August 24, 2018 *(in this issue)*

4. **The name and address of agency personnel with whom persons may communicate regarding the rulemaking:**
   Name: Jessica A.R. Thomas, Rules Writer
   Address: Arizona State Retirement System
   3300 N. Central Ave., Suite 1400
   Phoenix, AZ 85012-0250
   Telephone: (602) 240-2039
   E-mail: JessicaT@azasrs.gov

5. **The time during which the agency will accept written comments and the time and place where oral comments may be made:**
   The Board will accept comments during business hours at the address listed in item 4. Information regarding an oral proceeding is included in the Notice of Proposed Rulemaking beginning on page 2351 of this issue.

6. **A timetable for agency decisions or other action on the proceeding, if known:**
   See Notice of Proposed Rulemaking beginning on page 2351 of this issue.

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**NOTICE OF RULEMAKING DOCKET OPENING**

**DEPARTMENT OF ECONOMIC SECURITY**

**SOCIAL SERVICES**

[R18-165]

1. **Title and its heading:** 6, Economic Security
   **Chapter and its heading:** 5, Social Services
   **Article and its heading:** 33, Achieving a Better Life Experience
   **Section numbers:** R6-5-3301 through R6-5-3307 *(Sections may be added, deleted, or modified as necessary.)*

2. **The subject matter of the proposed rule:**
   The federal Achieving a Better Life Act of 2014 (ABLE Act) was enacted on December 19, 2014 as part of the Tax Increase Prevention Act of 2014 (Public Law 113-295). The ABLE Act amends the Internal Revenue Code to exempt a qualified ABLE program from taxation. A qualified ABLE program is defined as "a program established by a state, or agency or instrumentality thereof under which a person may make contributions for a taxable year, for the benefit of an individual...to an ABLE account which is established for the purpose of meeting the qualified disability expenses of the designated beneficiary of the account."
   Public Law 113-295.
   HB 2388, signed into law on May 12, 2016, established the state Achieving a Better Life Experience (ABLE) Program, through which contributions may be made to an account of an eligible disabled person to meet qualifying disability expenses. HB 2388 requires the Department to adopt rules for the ABLE Program. The proposed rulemaking will provide clarification for the implementation and administration of the program.

3. **A citation to all published notices relating to the proceeding:**
   Notice of Proposed Rulemaking: 24 A.A.R 2357, August 24, 2018 *(in this issue)*

4. **The name and address of agency personnel with whom persons may communicate regarding the rule:**
   Name: Christian J. Eide
   Address: Department of Economic Security
   P.O. Box 6123, Mail Drop 1292
   Phoenix, AZ 85005
   or
   Department of Economic Security
   1789 W. Jefferson St., Mail Drop 1292
   Phoenix, AZ 85007
   Telephone: (602) 542-9199
   Fax: (602) 542-6000
   E-mail: ceide@azdes.gov

5. **The time during which the agency will accept written comments and the time and place where oral comments may be made:**
   The Department will accept public comments for at least 30 days following the publication of the Notice of Proposed Rulemaking beginning on page 2357 of this issue of the *Arizona Administrative Register*. Written comments may be submitted to the individual named in item 4. The Department has scheduled an oral proceeding for the following date, time, and location:
   **Date:** Wednesday, October 3, 2018
   **Time:** 9 a.m. – 11 a.m.
   **Location:** 515 N. 51st Ave., Suite 140
   Phoenix, AZ 85043
   **Phone:** 1-240-454-0879
   **Access Code:** 281 317 200
6. **A timetable for agency decisions or other action on the proceeding, if known:**
   See Notice of Proposed Rulemaking beginning on page 2357 of this issue.
WHEREAS, burdensome regulations inhibit job growth and economic development; and
WHEREAS, job creators and entrepreneurs are especially hurt by red tape and regulations; and
WHEREAS, in 2015 the State of Arizona implemented a moratorium on all new regulatory rulemaking by State agencies through executive order, and renewed the moratorium in 2016 and 2017; and
WHEREAS, in 2017 the State of Arizona eliminated or repealed 676 needless regulations; and
WHEREAS, estimates show these eliminations saved job creators more than $48 million in operating costs; and
WHEREAS, 161,000 private sector jobs have been added to Arizona since January 2015; and
WHEREAS, all government agencies of the State of Arizona should continue to promote customer-service-oriented principles for the people that it serves; and
WHEREAS, each State agency shall continue a critical and comprehensive review of its administrative rules and take action to reduce the regulatory burden, administrative delay, and legal uncertainty associated with government regulation; and
WHEREAS, each State agency should evaluate its administrative rules using any available and reliable data and performance metrics; and
WHEREAS, overly burdensome, antiquated, contradictory, redundant, and nonessential regulations should be repealed; and
WHEREAS, Article 5, Section 4 of the Arizona Constitution and Title 41, Chapter 1, Article 1 of the Arizona Revised Statutes vests the executive power of the State of Arizona in the Governor;
NOW, THEREFORE, I, Douglas A. Ducey, by virtue of the authority vested in me by the Constitution and laws of the State of Arizona hereby declare the following:

2. A State agency subject to this Order, shall not conduct any rulemaking, whether informal or formal, without the prior written approval of the Office of the Governor. In seeking approval, a State agency shall address one or more of the following as justification for the rulemaking:
   a. To fulfill an objective related to job creation, economic development, or economic expansion in this State.
   b. To reduce or ameliorate a regulatory burden while achieving the same regulatory objective.
   c. To prevent a significant threat to the public health, peace, or safety.
   d. To avoid violating a court order or federal law that would result in sanctions by a federal court for failure to conduct the rulemaking action.
   e. To comply with a federal statutory or regulatory requirement if such compliance is related to a condition for the receipt of federal funds or participation in any federal program.
   f. To comply with a state statutory requirement.
   g. To fulfill an obligation related to fees or any other action necessary to implement the State budget that is certified by the Governor’s Office of Strategic Planning and Budgeting.
   h. To promulgate a rule or other item that is exempt from Title 41, Chapter 6, Arizona Revised Statutes, pursuant to section 41-1005, Arizona Revised Statutes.
   i. To address matters pertaining to the control, mitigation, or eradication of waste, fraud, or abuse within an agency or wasteful, fraudulent, or abusive activities perpetrated against an agency.
   j. To eliminate rules that are antiquated, redundant or otherwise no longer necessary for the operation of state government.
3. A State agency subject to this Order, shall not publicize any directives, policy statements, documents or forms on its website unless such are explicitly authorized by Arizona Revised Statutes or Arizona Administrative Code.
4. A State agency subject to this Order, shall coordinate with the Office of Economic Opportunity to prepare a statement of estimated regulatory costs analyzing the economic impact of agency rules, including an analysis of the effort of such rules on the creation and retention of jobs within the State of Arizona.
5. A State agency subject to this Order, shall review the agency’s rules related to license reciprocity and identify opportunities to decrease burdens for qualified professionals who relocate to Arizona, whether administrative or legislative, and report these opportunities to the office of the Governor no later than July 1, 2018.
6. A State agency subject to this Order, shall review the agency’s rules to identify opportunities for veterans by recognizing the skills, credentials, and training received during military service in place of some or all of the training requirements for a specific license, and include additional opportunities in the report to the office of the Governor no later than July 1, 2018.

7. For the purposes of this Order, the term “State agencies,” includes without limitation, all executive departments, agencies, offices, and all state boards and commissions, except for: (a) any State agency that is headed by a single elected State official, (b) the Corporation Commission and (c) any board or commission established by ballot measure during or after the November 1998 general election. Those State agencies, boards and commissions excluded from this Order are strongly encouraged to voluntarily comply with this Order in the context of their own rulemaking processes.

8. This Order does not confer any legal rights upon any persons and shall not be used as a basis for legal challenges to rules, approvals, permits, licenses or other actions or to any inaction of a State agency. For the purposes of this Order, “person,” “rule,” and “rulemaking” have the same meanings prescribed in Arizona Revised Statutes Section 41-1001.

9. This Executive Order expires on December 31, 2018.

IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Arizona.

Douglas A. Ducey
GOVERNOR

DONE at the Capitol in Phoenix on this Twelfth day of February in the Year Two Thousand and Eighteen and of the Independence of the United States of America the Two Hundred and Thirty-Sixth.

ATTEST:
Michele Reagan
SECRETARY OF STATE
## REGISTER INDEXES

The Register is published by volume in a calendar year (See “General Information” in the front of each issue for more information).

Abbreviations for rulemaking activity in this Index include:

### PROPOSED RULEMAKING
- **PN** = Proposed new Section
- **PM** = Proposed amended Section
- **PR** = Proposed repealed Section
- **P#** = Proposed renumbered Section

### SUPPLEMENTAL PROPOSED RULEMAKING
- **SPN** = Supplemental proposed new Section
- **SPM** = Supplemental proposed amended Section
- **SPR** = Supplemental proposed repealed Section
- **SP#** = Supplemental proposed renumbered Section

### FINAL RULEMAKING
- **FN** = Final new Section
- **FM** = Final amended Section
- **FR** = Final repealed Section
- **F#** = Final renumbered Section

### SUMMARY RULEMAKING

#### PROPOSED SUMMARY
- **PSMN** = Proposed Summary new Section
- **PSMM** = Proposed Summary amended Section
- **PSMR** = Proposed Summary repealed Section
- **PSM#** = Proposed Summary renumbered Section

#### FINAL SUMMARY
- **FSMN** = Final Summary new Section
- **FSMM** = Final Summary amended Section
- **FSMR** = Final Summary repealed Section
- **FSM#** = Final Summary renumbered Section

### EXPEDITED RULEMAKING

#### PROPOSED EXPEDITED
- **PEN** = Proposed Expedited new Section
- **PEM** = Proposed Expedited amended Section
- **PER** = Proposed Expedited repealed Section
- **PE#** = Proposed Expedited renumbered Section

#### SUPPLEMENTAL EXPEDITED
- **SPEN** = Supplemental Proposed Expedited new Section
- **SPEM** = Supplemental Proposed Expedited amended Section
- **SPER** = Supplemental Proposed Expedited repealed Section
- **SP#** = Supplemental Proposed Expedited renumbered Section

#### FINAL EXPEDITED
- **FEN** = Final Expedited new Section
- **FEM** = Final Expedited amended Section
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- **F#** = Final Expedited renumbered Section

### EXEMPT RULEMAKING

#### EXEMPT PROPOSED
- **PXN** = Proposed Exempt new Section
- **PXM** = Proposed Exempt amended Section
- **PXR** = Proposed Exempt repealed Section
- **P#** = Proposed Exempt renumbered Section

#### EXEMPT SUPPLEMENTAL PROPOSED
- **SPXN** = Supplemental Proposed Exempt new Section
- **SPXR** = Supplemental Proposed Exempt repealed Section
- **SPXM** = Supplemental Proposed Exempt amended Section
- **SP#** = Supplemental Proposed Exempt renumbered Section

#### FINAL EXEMPT RULEMAKING
- **FXN** = Final Exempt new Section
- **FXM** = Final Exempt amended Section
- **FXR** = Final Exempt repealed Section
- **F#** = Final Exempt renumbered Section

### EMERGENCY RULEMAKING
- **EN** = Emergency new Section
- **EM** = Emergency amended Section
- **ER** = Emergency repealed Section
- **E#** = Emergency renumbered Section
- **EEXP** = Emergency expired

### RECODIFICATION OF RULES
- **RC** = Recodified

### REJECTION OF RULES
- **RJ** = Rejected by the Attorney General

### TERMINATION OF RULES
- **TN** = Terminated proposed new Sections
- **TM** = Terminated proposed amended Section
- **TR** = Terminated proposed repealed Section
- **T#** = Terminated proposed renumbered Section

### RULE EXPIRATIONS
- **EXP** = Rules have expired
  *See also “emergency expired” under emergency rulemaking*

### CORRECTIONS
- **C** = Corrections to Published Rules
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State Retirement System, Arizona; p. 641
Water Infrastructure Finance Authority; pp. 312-321
Water Resources, Department of; p. 360, 796
A.R.S. § 41-1032(A), as amended by Laws 2002, Ch. 334, § 8 (effective August 22, 2002), states that a rule generally becomes effective 60 days after the day it is filed with the Secretary of State’s Office. The following table lists filing dates and effective dates for rules that follow this provision. Please also check the rulemaking Preamble for effective dates.

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## REGISTER PUBLISHING DEADLINES

The Secretary of State’s Office publishes the Register weekly. There is a three-week turnaround period between a deadline date and the publication date of the Register. The weekly deadline dates and issue dates are shown below. Council meetings and Register deadlines do not correlate. Also listed are the earliest dates on which an oral proceeding can be held on proposed rulemakings or proposed delegation agreements following publication of the notice in the Register.

<table>
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<th>Deadline Date (paper only)</th>
<th>Register Publication Date</th>
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GOVERNOR’S REGULATORY REVIEW COUNCIL DEADLINES

The following deadlines apply to all Five-Year-Review Reports and any adopted rule submitted to the Governor’s Regulatory Review Council. Council meetings and Register deadlines do not correlate. We publish these deadlines as a courtesy.

All rules and Five-Year Review Reports are due in the Council office by 5 p.m. of the deadline date. The Council’s office is located at 100 N. 15th Ave., Suite 402, Phoenix, AZ 85007. For more information, call (602) 542-2058 or visit http://grrc.az.gov.

GOVERNOR’S REGULATORY REVIEW COUNCIL DEADLINES FOR 2018

<table>
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<tr>
<th>DEADLINE FOR PLACEMENT ON AGENDA*</th>
<th>FINAL MATERIALS SUBMITTED TO COUNCIL</th>
<th>DATE OF COUNCIL STUDY SESSION</th>
<th>DATE OF COUNCIL MEETING</th>
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* Materials must be submitted by 5 PM on dates listed as a deadline for placement on a particular agenda. Placement on a particular agenda is not guaranteed.